

CITY OF VANCOUVER

REGULAR COUNCIL MEETING

A Regular meeting of the Council of the City of Vancouver was held on Tuesday, February 1, 1972, in the Council Chamber, at approximately 9:30 a.m.

PRESENT: His Worship the Mayor  
Aldermen Bird, Broome, Calder, Hardwick,  
Linnell, Phillips, Rankin, Sweeney  
and Wilson.

ABSENT: Alderman Adams (Leave of Absence).

CLERK TO THE COUNCIL: R. Thompson.

PRAYER The proceedings in the Council Chamber were opened with prayer.

ACKNOWLEDGMENT

His Worship the Mayor acknowledged the presence in the Council Chamber of students from Sir Wilfred Laurier School, under the direction of Mr. Fletcher.

'IN CAMERA' MEETING

The Council agreed to an 'In Camera' meeting later this day.

ADOPTION OF MINUTES

MOVED by Alderman Bird,  
SECONDED by Alderman Rankin,

THAT the Minutes of the Regular Council meeting (including 'In Camera'), dated January 25, 1972, be adopted.

- CARRIED.

COMMITTEE OF THE WHOLE

MOVED by Alderman Broome,  
SECONDED by Alderman Bird,

THAT the Council resolve itself into Committee of the Whole, His Worship the Mayor in the Chair.

- CARRIED.

UNFINISHED BUSINESS

Laid Off Employees:  
Engineering Department

It was noted that a delegation would appear on this matter later this day.

COMMUNICATIONS OR PETITIONS

1. Pacific National Exhibition  
Park and Ride

The Council noted a communication from the B. C. Hydro and Power Authority, dated January 13, 1972, advising that the Authority concurs with the recommendations of Council on this subject, and will be commencing its service in connection therewith on Friday, February 25, 1972, unless unexpected circumstances delay.

MOVED by Alderman Bird,

THAT this information be received, and approval be given to the commencement of the bus service on February 25, 1972, in respect of the P.N.E. Park and Ride arrangement.

- CARRIED.

2. Evening Meetings

The City Clerk reported as follows, respecting evening meetings, and submitted a memorandum of subjects for consideration.

'On January 5, 1972, the Council passed the following motion:

"THAT the City Clerk be requested to bring to the Council's attention at the first regular meeting of each month, the matter of evening meetings, with a list of major topics which could be considered at such meetings."

In this regard I am enclosing a list of subjects which have required the attention of either Council directly or its Standing Committees and could be the subject of evening meetings if Council so wished.

From time to time, there are certain Public Hearings re zoning applications and Courts of Revision on Local Improvements which could come within this consideration.

It is suggested, therefore, that His Worship be requested in reviewing rezoning applications for Public Hearing purposes to give special attention to the advisability of certain of such applications being deferred to an evening meeting and similarly review Courts of Revision on Local Improvements.

Further, that the City Council when reviewing important matters, from time to time, also have in mind evening meetings when the public interest is evident and delegations are involved in order that evening meeting instructions may be given at that time.'

MOVED by Alderman Hardwick,

THAT the matter of suitable evening meetings, by either the Standing Committees or Council, on the following subjects, be left in the hands of His Worship the Mayor for suitable arrangements:

- (i) Door-to-door Salesmen (Standing Committee)
- (ii) Fairview Slopes Rezoning (Standing Committee).

- CARRIED.

COMMUNICATIONS OR PETITIONS (cont'd)

3. Parks Committee - Greater  
Vancouver Regional District

MOVED by Alderman Wilson,

THAT, pursuant to the recommendation of His Worship the Mayor, Alderman Bird be appointed as the City of Vancouver representative on the Parks Committee of the Greater Vancouver Regional District.

- CARRIED.

4. National Conference on  
Family Planning

The Council received an invitation from the Chairman, of the Conference Steering Committee, on behalf of the Minister of National Health and Welfare, to appoint a representative of the City of Vancouver to attend the National Conference on Family Planning, to be held in Ottawa from February 28 to March 2, 1972, inclusive.

MOVED by Alderman Bird,

THAT this invitation be accepted, and the appointment be left in the hands of His Worship the Mayor.

- CARRIED.

(His Worship appointed Alderman Linnell to represent the City at this conference.)

BOARD OF ADMINISTRATION AND OTHER REPORTS

A. Board of Administration  
General Report, January 28, 1972

Works and Utility Matters

Columbia Quebec Connector Temporary  
Crossing Burlington Northern Inc.  
Railway Tracks - (Clause 1)

MOVED by Alderman Bird,

THAT, in respect of this Clause, Council's resolution of November 16, 1971, be rescinded and, therefore, this Clause be adopted.

- CARRIED.

Balance of Works and Utility Matters

MOVED by Alderman Wilson,

THAT Clauses 2, 3 and 4 of the report of the Board of Administration (Works and Utility Matters), dated January 28, 1972, be adopted.

- CARRIED.

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

Board of Administration  
General Report, January 28, 1972 (cont'd)

Social Service and Health Matters

MOVED by Alderman Broome,

THAT Clauses 1, 3 and 4 of the Board of Administration report (Social Service and Health Matters), dated January 28, 1972, be adopted; and Clauses 2 and 5 be received for information.

- CARRIED.

Building and Planning Matters

City Hall Renovations:  
Second Floor Void  
(Clause 1)

MOVED by Alderman Phillips,

THAT consideration of this Clause be deferred, pending the hearing of the Architect at the next meeting of Council, to give further explanation.

- CARRIED.

Balance of Building and Planning Matters

MOVED by Alderman Hardwick,

That Clauses 2 and 3 of the report of the Board of Administration (Building and Planning Matters), dated January 28, 1972, be adopted.

- CARRIED.

Finance Matters

Capital Expenditure respecting  
Renovation of Administration Building  
and Forum: P.N.E.  
(Clause 2)

MOVED by Alderman Bird,

THAT approval be given to capital expenditure of \$172,000 by the Pacific National Exhibition re Stage One renovations to the Administration Building and Forum, in accordance with the information contained in this Clause; it being understood the funds will be generated from the operations of the P.N.E.

- CARRIED.

Balance of Finance Matters

MOVED by Alderman Broome,

THAT Clause 1 of the report of the Board of Administration (Finance Matters), dated January 28, 1972, be adopted.

- CARRIED.

BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

B. Property Matters

MOVED by Alderman Linnell,

THAT the report of the Board of Administration (Property Matters), dated January 28, 1972, be adopted.

- CARRIED.

C. Winter Employment Program  
- Ninth Report

The Board of Administration, under date of January 27, 1972, submitted the following report:

' The City Engineer reports:

"A further project under the Local Initiatives Program has been advanced by the Vancouver Public Library. They propose to hire one man for four months to index the themes contained in the legends and folk beliefs of the North West Coast Indians. This will entail cross-indexing to specific tribes and where applicable their relevance to specific topographical features in B.C. This project could form the basis for a future reference work and for augmentation and publication.

This project is possible only because a person who has just completed Ph.D. studies in this field and returned to Vancouver is available until the end of May. This is a unique opportunity to have a part of the Library's collection made much more accessible and useful.

Project 20 - Indexing Indian Legends and Folk Beliefs

February to May, 1972	
Man-months	4
Total Cost	\$1,900
Senior Governments	\$1,840
Estimated City	\$60 (3%)

The Library first learned of this possible project while Council was in its last January meeting and the final day for receipt of applications was January 31st. With the approval of the Board of Administration, therefore, the application was submitted and Council is now asked to confirm this action.

I RECOMMEND, on behalf of the Director of the Vancouver Public Library:

1. That the Board of Administration's approval of this application be confirmed;
2. That the Director be authorized to sign the agreement and, subject to Senior Government approvals, to carry out the project;
3. That \$60 for the City's share of the cost be approved in advance of the 1972 Revenue Budget."

Your Board RECOMMENDS that the foregoing recommendations of the City Engineer be adopted. '

MOVED by Alderman Bird,

THAT the foregoing recommendation of the Board of Administration be approved.

- CARRIED.

BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

D. British Columbia Building:  
Blocks 51 and 61

The Board of Administration, under date of January 28, 1972, reported as follows:

'The Director of Planning and Civic Development reports as follows:

"A copy of a letter dated January 14, 1972, sent to the Board of Administration by A.E. Webb, Deputy Minister of Public Works, is attached. This letter establishes liaison between Provincial officials, their consultants and City officials.

It is understood that the Provincial Government will follow normal development procedures. The Director of Planning and Civic Development has been asked to take the initiative on behalf of the City and initial meetings have already been held with the consultants.

As schematic plans for development are received, Council will be kept informed."

Your Board submits the foregoing report of the Director of Planning and Civic Development for Council's INFORMATION.'

MOVED by Alderman Linnell,

THAT the City do not take any action in regard to relocation of services, etc., either on or outside the sites, in respect of the proposed development re the British Columbia Building, until the Council has had the opportunity of hearing from the architects on development plans.

FURTHER, THAT registration of transfers of lanes, approved by Council recently in respect of Blocks 51 and 61, be held up in the meantime.

(See pages  
13 and 14)

MOVED by Alderman Rankin, in amendment,

THAT a meeting be arranged by His Worship the Mayor, as soon as possible, between the appropriate Provincial and Civic officials and Members of City Council, to discuss in depth the proposed development on Blocks 51, 61 and 71.

(See pages  
13 and 14)

(Council did not take any further action on these Motions at this time, but agreed to consider the whole matter later in the proceedings.)

E. Information and Statistics Bulletin #1  
C.B.D. Employee: Residence Distribution

The Board of Administration, under date of January 28, 1972, reported as follows:

(continued)

BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

Information and Statistics Bulletin #1  
C.B.D. Employee: Residence Distribution  
(continued)

'The Director of Planning and Civic Development reports as follows:

"BACKGROUND

As part of a continuing study of the City by the Advance Planning and Research Division, information from many sources is assembled and analyzed. In some instances data developed as a segment of a general study, if published separately, can be useful to City Council and to groups, such as the Greater Vancouver Regional District, the Board of Trade, educational institutions, etc.

The Department of Planning and Civic Development intends to produce this type of information and statistics in the form of 'Bulletins' as work progresses. These will be sold to those interested for a nominal amount, which would cover the cost of production. There would, however, be a limited circulation to libraries, universities and organizations connected with development, without charge.

C. B. D. EMPLOYEE : RESIDENCE DISTRIBUTION

As part of the study of Downtown and a study undertaken in association with Wilbur Smith and Associates, Consultants to the Greater Vancouver Regional District, the Planning Department investigated the relationship between where people work in the Downtown area and their homes. This study was assisted by the Downtown Business Association, who co-ordinated the collection of information from 21 of the major businesses in Downtown Vancouver, which employ approximately 20,000 of the 90,000 workers in that area. The co-operation between the Downtown Business Association and these major firms has opened up new possibilities for future studies. Analysis of the data has provided information about the location from which people travel to work in the Downtown and identifies the employees as to their residential preferences in the metropolitan area.

The findings have already been transmitted to Wilbur Smith and Associates and will be showing up in their report on Downtown Vancouver, due shortly.

A copy of Information and Statistics Bulletin #1, C. B. D. Employee Residence Distribution, is attached for the Information of Council. "

Your Board submits the foregoing report of the Director of Planning and Civic Development for Council's INFORMATION.'

MOVED by Alderman Bird,

THAT the foregoing report of the Board of Administration be received for information.

- CARRIED.

BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

F. S.P.O.T.A.: Consultants  
- Extra Costs

The Board of Administration, under date of January 27, 1972, reported as follows:

'The Director of Planning and Civic Development reports as follows:

"On December 21st, 1971, City Council received a report from the Board of Administration dealing with fees incurred by the Strathcona Property Owners' and Tenants' Association (SPOTA) as a result of their participation in the Strathcona Working Committee. (A copy of this report is attached). Council subsequently resolved that no further action be taken with regard to these payments.

Council has now received a letter dated January 10th, 1972 from Mr. Harry Con, President of SPOTA asking permission to appear in front of Council to discuss the matter. (A copy of this letter is also attached).

The background is covered in the previous report and consequently it is not proposed to comment in detail on the letter from Mr. Con. However, it is desirable to clarify several points about the request as follows:

- When the Strathcona Working Committee passed the resolution of April 21st, this question already had been discussed at their previous meeting, i.e. that the partnership should share in the cost of consultants assisting SPOTA while negotiating the Agreement and attending Working Committee meetings.
- At the April 21st meeting, the Working Committee, after considerable discussion, agreed to a maximum grant of \$2,500 to SPOTA for consultants' services from the receipt date of the final report from Birmingham & Wood up to the signing of the Agreement. To this point, SPOTA had already incurred a bill of \$731 from Mr. D. Spearing and \$234 from Mr. J. Chislett.

Unfortunately, this recommendation was not reported to Council at the time because City officials were pre-occupied with negotiating details of the Agreement itself.

The earlier expenses were referred to Council in a report dated July 8th, 1971 from the Director of Social Planning/Community Development, which dealt mainly with the "pre-contract" costs with which SPOTA was not involved. The entire request in this July 8th report was refused.

Since April 21st, SPOTA has incurred \$1,680 worth of consultants' expenses, mainly for legal advice but including a small sum for architectural advice.

In summary, the Working Committee, including officials of both Governments and under the Chairmanship of the Director of Social Planning/Community Development, allowed the consultants to continue to attend meetings and advise SPOTA between meetings after April 21st, on the understanding that their fees would ultimately be paid out of project costs and under the circum-

(continued)



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BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

S.P.O.T.A.: Consultants  
- Extra Costs (continued)

stances, Council may now wish to approve those portions of the expenses.

RECOMMENDATION:

Accordingly it is RECOMMENDED that Council approve the payment of their share (\$420) of consultants' expenses totalling \$1,680 incurred since April 21st, 1971 for assistance to SPOTA.

CONSIDERATION:

Council may also wish to consider whether the expense of \$965 incurred before that time for the same type of assistance should be authorized. The City's share of this would be \$241. "

Your Board RECOMMEND that Council approve Consultant expenses incurred by SPOTA since April 21st, 1971 up to \$420, being the City's share of \$1,680. The recommendation of the Working Committee should have been submitted to Council for consideration, and it seems unreasonable to penalize SPOTA because City officials had not obtained the requisite authority. Post-agreement costs by SPOTA are covered by the Agreement to which the City is a signatory.

Council may also deem it timely to bring to the notice of officials operating under this type of joint Committee that they have no authority to commit the Council to any action, financial or otherwise.'

MOVED by Alderman Rankin,

THAT approval be given to consultants' expenses incurred by the Strathcona Property Owners' and Tenants' Association, up to \$420, incurred after April 21, 1971 and being the City's share of \$1,680.

- CARRIED.

MOVED by Alderman Broome,

THAT the Council approve the City's share of consultants' expenses up to an amount of \$241, incurred prior to April 21, 1971.

FURTHER, THAT the Board of Administration be instructed to emphasize to City officials that they do not have authority to commit the City Council to any action, financial or otherwise, without prior approval of the Council, and that particular reference is made to this type of Joint Committee operation.

- CARRIED.

G. Standing Committee of Council  
on Health and Welfare - January 20, 1972

MOVED by Alderman Linnell,

THAT the recommendations contained in the Report of the Standing Committee on Health and Welfare, dated January 20, 1972, be adopted.

- CARRIED.

BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

H. Standing Committee of Council  
on Planning and Development -  
January 20, 1972

MOVED by Alderman Bird,

THAT the Report of the Standing Committee on Planning and Development, dated January 20, 1972, be received for information, after noting in those not present that Alderman Broome was absent, "On Civic Business".

- CARRIED.

I. Standing Committee on Finance  
- January 25, 1972

MOVED by Alderman Wilson,

THAT the recommendation contained in the Report of the Standing Committee on Finance, dated January 25, 1972, be adopted.

- CARRIED.

J. (i) and (ii) Taxi-Cab Increase  
Application: Vancouver Taxi-Cab  
Owners' Association

It was agreed to defer this matter, pending the hearing of delegations later this day.

K. Block 42/52 Development:  
Design of IBM Building

The Board of Administration, under date of January 28, 1972, reported as follows:

▪ The Director of Planning & Civic Development reports as follows:

"The Standing Committee of Council on Planning and Development on August 12, 1971 passed the following recommendation:

- 'That Vancouver City Council request the developers of Block 42/52 to review the type of glass proposed for the IBM Tower with the Director of Planning & Civic Development, the Civic Design Panel and Vancouver City Council.'

Council, on consideration of that report, at its meeting on August 24, 1971 resolved:

'That the recommendation of the Committee members be approved and that pending this review by the developers, the Director of Planning and Civic Development inform Council before any permits are issued in respect of Block 42.'

Design Block 42:

Discussions have taken place between the Director of Planning and the developers as a result of which a report, including a recommendation from the Design Panel, will be submitted within the next two weeks.

Attached for Council's information is a letter to the Director of Planning dated January 28 which outlines proposed changes to the development of Block 42 including the design of the IBM Tower.

(continued)

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BOARD OF ADMINISTRATION AND OTHER REPORTS (continued)

Block 42/52 Development:  
Design of IBM Building (cont'd)

Permit Applications:

The Director of Permits & Licenses is in receipt of an application requesting a street occupancy permit to construct a hoarding and covered walkways around Block 42. The application is for street occupancy for demolition purposes and the plans have been approved by the Engineering Department, Traffic & Transportation Division, for demolition purposes only.

As the contractor had men and materials standing by to undertake the construction of the hoarding, your officials have issued the permit in the belief that this would be Council's wish, and would still allow for subsequent permits to be reviewed in the light of Council's concern as to the design of the IBM Tower.

However, a further application has now been submitted for a demolition permit in order to clear Block 42 and the Director of Planning would like Council's further guidance in dealing with this. The Agreement between the City and Fairview requires the City to issue or cause to be issued the necessary building permits, which definition includes demolition permits. Fairview Corporation wish to start demolition immediately.

It is suggested that Council may wish to instruct their officials to issue the demolition permit subject to normal review procedures."

Your Board submits the matter for CONSIDERATION.'

MOVED by Alderman Hardwick,

THAT the demolition permit be issued, subject to normal review procedures and the understanding that the hoarding involved will be limited to the area to be determined by the Board of Administration.

- CARRIED.

MOVED by Alderman Hardwick,

THAT the Vice-President and General Manager of the Pacific Centre Limited be invited to appear before Council, to discuss the matter of pedestrian ground levels.

- CARRIED.

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Council recessed at approximately 10:45 a.m., following which an 'In Camera' meeting was held, and the Council subsequently recessed to reconvene in open session at 2:00 p.m.

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The Council, still in Committee of the Whole, reconvened in the Council Chamber at approximately 2:00 P.M., His Worship the Mayor in the Chair and the following members present:

PRESENT: His Worship the Mayor  
Aldermen Bird, Broome, Calder, Hardwick, Linnell,  
Phillips, Rankin, Sweeney and Wilson

ABSENT: Alderman Adams (Leave of Absence)

DELEGATIONS AND BOARD OF ADMINISTRATION AND OTHER REPORTS

J. Taxi-cab Fare Increase Application

The Vehicles-for-Hire Board, by report dated January 21, 1972, advised of the taxi-cab fare increase requested by the Vancouver Taxi-Cab Owners Association, as follows:

<u>PRESENT RATE</u>	<u>V.T.O.A.</u>
55¢ for 1st 1/4 mile	55¢ for 1st 1/5 mile
10¢ each add'n. 1/4 mile	10¢ each add'n. 1/5 mile

The Vehicles-for-Hire Board set out its views on the matter.

A financial report, dated January 27, 1972, by the Director of Finance, was submitted by the Board of Administration.

Delegations were heard as follows:

Vancouver Taxi-cab Owners' Association  
(Mr. N.F. Taggart, President)

(in support of the increase and indicated a bonus arrangement for drivers working a full year would be considered)

Mr. Michael Martinoff

(brief filed dated February 1st, suggesting the Council eliminate the present limit on taxi-cab licenses issued)

Mrs. Jean Wood, on behalf of taxi-cab drivers

(pointing out the need for improved wages)

Mr. Simon Bisgould, driver-operator

(advising of effect of any increase insofar as both owner and driver are concerned)

MOVED by Ald. Wilson,

THAT the increase requested by the Vancouver Taxi-cab Owners Association, in respect of taxi rates and referred to above, be approved.

- CARRIED UNANIMOUSLY

A recorded vote was requested. The record, therefore, is as follows:

<u>FOR THE MOTION</u>	<u>AGAINST THE MOTION</u>
His Worship the Mayor	Alderman Calder
Alderman Bird	Alderman Rankin
Alderman Sweeney	Alderman Broome
Alderman Wilson	Alderman Hardwick
Alderman Phillips	Alderman Linnell
	nil

(The motion was declared Carried Unanimously)

cont'd....

DELEGATIONS AND BOARD OF ADMINISTRATION AND OTHER REPORTS

Taxi-cab Fare Increase Application (cont'd)

MOVED by Ald. Rankin,

THAT it be suggested to the Vancouver Taxi-cab Owners Association, the increase in rates be proportioned on the basis of 60% to drivers and 40% to owners.

- LOST

(A tie vote resulted and therefore the motion was declared Lost).

MOVED by Ald. Hardwick,

THAT the Vehicles-for-Hire Board investigate alternate means to stabilize the capitalization of taxi licenses and report back to Council.

- CARRIED

DELEGATIONS AND UNFINISHED BUSINESS

2. Laid Off Outside Workers

Mr. Dave Werlin, Secretary of the Vancouver Civic Employees Union, appeared advising of lay off of a large number of men and requested immediate action be taken to employ them. Mr. Werlin referred to a list, compiled by his membership, of work which could be done immediately. The Deputy City Engineer explained the situation.

MOVED by Ald. Bird,

THAT the Council instruct that permanent hourly paid outside workers laid off, be returned to work as quickly as possible and the City Engineer be requested to report to the next meeting of Council.

(amended)

MOVED by Ald. Rankin, in amendment,

THAT the Council instruct the Engineering Department to do cleanup work immediately by advancing such work programs if necessary to employ the men now laid off.

(amended)

MOVED by Ald. Phillips, in amendment to the amendment,

THAT the Union be requested to make available to the City Engineer, the list of jobs which could be carried out now, for study with a view to employing forthwith, as many laid off men as possible, within the budget.

- CARRIED

(The amendment to the amendment was put and carried)

The motion, as amended which in effect now reads as follows, was put and CARRIED:

"THAT the Union be requested to make available to the City Engineer, the list of jobs which could be carried out now, for study with a view to employing forthwith as many laid off men as possible, within the budget, and the City Engineer be requested to report to the next meeting of Council."

BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

British Columbia Building:  
Blocks 51 and 61

Earlier in the proceedings the Council considered a report from the Board of Administration, under date of January 28, 1972, submitting information regarding development on Blocks 51 and 61 in respect of the proposed British Columbia building.

At that time the following motions were made:

cont'd....

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BOARD OF ADMINISTRATION AND OTHER REPORTS (cont'd)

British Columbia Building:  
Blocks 51 and 61 (cont'd)

MOVED by Ald. Linnell,

THAT the City do not take any action in regard to relocation of services, etc., either on or outside the sites, in respect of the proposed development re the British Columbia Building, until the Council has had the opportunity of hearing from the architects on development plans;

FURTHER THAT registration of transfers of lanes, approved by Council recently in respect of Blocks 51 and 61, be held up in the meantime.

(withdrawn)

MOVED by Ald. Rankin, in amendment,

THAT a meeting be arranged by His Worship the Mayor, as soon as possible, between the appropriate Provincial and Civic officials and Members of City Council to discuss in depth the proposed development on Blocks 51, 61 and 71.

- CARRIED

After further study, Alderman Linnell requested permission to withdraw her motion and approval was given accordingly.

The amendment of Alderman Rankin became the motion and was put and CARRIED.

COMMITTEE OF THE WHOLE

MOVED by Ald. Wilson,

THAT the Committee of the Whole rise and report.

- CARRIED

MOVED by Ald. Wilson,

SECONDED by Ald. Bird,

THAT the report of the Committee of the Whole be adopted.

- CARRIED

BY-LAWS

BY-LAW TO AUTHORIZE TEMPORARY  
BORROWINGS PENDING SALE OF DEBENTURES

MOVED by Ald. Wilson,

SECONDED by Ald. Sweeney,

THAT leave be given to introduce a By-law to authorize temporary borrowings pending sale of debentures, and the By-law be read a first time.

- CARRIED

MOVED by Ald. Wilson,

SECONDED by Ald. Sweeney,

THAT the By-law be read a second time.

- CARRIED

MOVED by Ald. Wilson,

SECONDED by Ald. Sweeney,

THAT Council do resolve itself into Committee of the Whole, to consider and report on the By-law, His Worship the Mayor in the Chair.

- CARRIED

cont'd....

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BY-LAWS (cont'd)

MOVED by Ald. Wilson,  
THAT the Committee of the Whole rise and report.  
- CARRIED

The Committee then rose and reported the By-law complete.

MOVED by Ald. Wilson,  
SECONDED by Ald. Sweeney,  
THAT the report of the Committee of the Whole be adopted.  
- CARRIED

MOVED by Ald. Wilson,  
SECONDED by Ald. Sweeney,  
THAT the By-law be read a third time and the Mayor and  
City Clerk be authorized to sign same and affix thereto the  
Corporate Seal.  
- CARRIED

(The By-law received three readings)

MOTIONS

1. Alpha and Omega Foundation

The following Notice of Motion was submitted at the Council meeting on January 25, 1972 and after a change was considered as follows:

MOVED by Ald. Phillips,  
SECONDED by Ald. Calder, \*  
THAT the City Council ask the appropriate departments of the Federal and Provincial Governments to immediately review the status of the Alpha and Omega Foundation, and/or associated or related societies, in the light of recent information on their operations in Vancouver.

The motion was put and ----- CARRIED

\*(change made)

ENQUIRIES AND OTHER MATTERS

- |  |   |
|--|---|
| <u>Alderman Linnell -<br/>Employment of Youth</u>                | referred to a letter dated January 26 addressed to her by the Director of Welfare and Rehabilitation in regard to a meeting to be held on Wednesday, February 9th, at 10 o'clock, in the #3 Committee Room, East Wing, on the subject of employment of youth. The Alderman requested members of Council attend if possible. |
| <u>Alderman Rankin -<br/>Re-assessment of Certain Properties</u> | requested the Assessment Department be asked to furnish to him a list of the properties the Provincial Government has requested be re-assessed. Commissioner Sutton Brown spoke to the matter.  |
| <u>Alderman Rankin -<br/>P.N.E. Parking Lot:<br/>Containers</u>  | referred to containers from the dock operation placed on the north east P.N.E. parking lot between McGill and Cassiar Streets, and pointed out this did not appear to be an appropriate use for this kind of storage.<br><br>His Worship the Mayor agreed to look into the matter.  |

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ENQUIRIES AND OTHER MATTERS (cont'd)

Alderman Hardwick -  
Licenses for Dogs:  
Mailing of Notices

enquired if consideration should be given to mailing billing notices to holders of dog licenses.

Alderman Bird -  
Cooperative Housing

requested permission to place on the agenda of his next Standing Committee (on Planning and Development) meeting, the matter of cooperative housing and receive a delegation from a cooperative society.

It was agreed the Chairman was able to make this arrangement if he so wished.

Alderman Bird -  
Illegal Suite

referred to information received regarding the sale of a house, possibly at 3255 West 12th Avenue, in which it would appear that an illegal suite is referred to. The Alderman requested the Property Department investigate the matter.

His Worship the Mayor agreed to have the matter investigated.

Alderman Wilson -  
Callister Park

advised of a suggestion made to him that the Park Board may be contemplating the leasing of Callister Park back to the P.N.E. for parking purposes. The Alderman requested the matter be checked out.

Alderman Wilson -  
Park and Ride

referred to hours of operation of the department stores and the possibility that the park and ride service hours may need to be reviewed to encourage the cooperation of the department store employees.

Alderman Linnell advised this matter had been considered when the park and ride report was prepared.

His Worship the Mayor requested the Board of Administration look into the matter.

Alderman Phillips -  
Proposed Third Crossing

submitted to each member of Council a plan drawing No. 314 showing certain Vancouver approaches to the Third Crossing and questioned the arrangement to handle the various traffic flows to the Crossing.

Alderman Wilson advised there would be a meeting of the Standing Committee on Transportation when such details will be reviewed.

(During consideration of the foregoing 'Enquiries and Other Matters', a short recess was observed)



NOTICE OF MOTION

The following Notices of Motion were submitted and recognized by the Chair:

1. Third Crossing (Plebiscite)

MOVED by Ald. Rankin,

THAT Council hold a night session as soon as possible to which all interested parties be invited to make representations on the question of a plebiscite on the proposed Third Crossing;

WHEREAS there has been considerable debate and discussion on the question of a Third Crossing;

AND WHEREAS Mr. Rathie, Chairman of the Harbour Board and Coordinator for the Third Crossing, has proposed that a plebiscite be held on this issue;

THEREFORE BE IT RESOLVED that the City Council hold an evening meeting to discuss the form of the plebiscite using the following guide lines:

1. that the plebiscite be held in each member municipality of the Greater Vancouver Regional District, and,
2. that all citizens, 19 years of age or over, be eligible to vote;

FURTHER BE IT RESOLVED that the plebiscite take the following form:

- (a) Are you in favour of a Third Crossing of Burrard Inlet?
- (b) Are you in favour of a regional system of public rapid transit?

(Notice)

2. Third Crossing (Information Meeting)

MOVED by Ald. Hardwick,

SECONDED by Ald. Linnell,

THAT Council hold an evening public meeting at which substantive information on the question of the Third Crossing of Burrard Inlet be presented by both the National Harbours Board consultants and spokesmen for professional planning and engineering groups who oppose the project as presently conceived.

(Notice)


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The Council adjourned at approximately 4:30 P.M.

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The foregoing are Minutes of the Regular Council meeting of February 1, 1972, adopted on February 8, 1972.

5

  
MAYOR

  
CITY CLERK

January 28th, 1972

The following is a report of the Board of Administration:

WORKS & UTILITY MATTERS

CITY ENGINEER'S REPORT

RECOMMENDATIONS:

1. Columbia Quebec Connector Temporary Crossing  
Burlington Northern Inc. Railway Tracks

"In order to provide secondary access to abutting property owners at the south end of the Columbia Quebec Connector as per property negotiations and now requested by those owners, it will be necessary to cross the tracks of the Burlington Northern Inc.

On November 16th, 1971, Council authorized Corporation Counsel to enter into an agreement with the railway company for a temporary private crossing. However, the Law Department advises that it has approached the railway company to arrange a temporary private crossing agreement, but found the railway terms to be unsuitable for the City to accept because the railway wanted the City to be responsible for third party liability. The Law Department recommended an application be made to the Canadian Transport Commission for a 'temporary order.'

I RECOMMEND that:-

- (a) Corporation Counsel be instructed to apply to the Canadian Transport Commission to construct a temporary public crossing at the above location that will remain in existence until the permanent crossing is complete.
- (b) Council resolution of November 16th, 1971 be rescinded."

Your Board RECOMMENDS that the foregoing be approved.

2. Tender No. 58-71-5 - For the Supply  
of Ready-Mixed Concrete

Tenders for the above were opened by your Board on December 13, 1971, and referred to the City Engineer and Purchasing Agent for report. The officials concerned report as follows:

"Three bids were received, and based on the total estimated quantity of 15,000 cubic yards for a one-year period, the prices offered are:

	<u>KASK BROS.</u>	<u>OCEAN CEMENT</u>	<u>LAFARGE CONCRETE</u>
Price per Cubic Yard Delivered	- \$18.25	\$18.63	\$19.50
Price per Cubic Yard Picked Up	- 15.75	16.13	17.00

Funds for all purchases are provided in the Annual Revenue & Capital Budgets.

/continued . . .

Clause #2 ContinuedGENERAL INFORMATION

Provision was made in the tender document for the City to award one or more contracts so that material may be obtained for each job from the depot that produced the lowest on-site cost, after hauling costs are considered.

It is estimated that 60% (or 9,000 cubic yards) of the concrete required, will be delivered to job-site by ready-mix trucks, and that 40% (6,000 yards) will be picked up by City trucks.

(a) Delivery by Ready-Mixed Trucks

For loads in excess of 5 yards there is no surcharge, and the low bid was submitted by Kask Bros. Ready Mix. The total estimated cost, based on 60% of the annual supply, is \$164,250.00.

(b) Pick Up at Supplier's Depot by City Trucks

For loads of less than 5 yards, there is a surcharge imposed by all three companies. This varies from \$14.00 per load for anything less than 2 cubic yards and decreases to \$5.00 per load for 5 cubic yards.

It is often more economical to pick up these small loads in City trucks and save the surcharge.

Kask Bros. (low bid @ \$15.75 cu. yd.) are located on the Barnet Highway in Burnaby, Ocean Cement (2nd low bid @ \$16.13 cu. yd.) have two depots located in Vancouver (Marine Drive and Granville Island). After hauling costs are considered, Ocean Cement produces the lowest "on-site" costs for concrete that is picked up by City truck.

RECOMMENDATIONS

The City Engineer and Purchasing Agent recommend acceptance of the bids as follows:

- (a) KASK BROS. READY-MIX LIMITED (the low bid) for delivery of ready-mixed concrete (approximately 60% of the requirements) as and when required, for a one-year period, at a total estimated cost of \$164,250.00, plus 5% Provincial S.S. Tax.
- (b) OCEAN CEMENT LIMITED - for the pickup of ready-mixed concrete (approximately 40% of the requirements), as and when required, for a 12 month period, for a total estimated cost of \$96,780.00, plus 5% Provincial S.S. Tax.

Your Board ~~RECOMMENDS~~ that the recommendation of the City Engineer and Purchasing Agent be approved, subject to contracts satisfactory to the Corporation Counsel.

3. 1972 Paving Program - Improvement of Cassiar-Rupert Diversion

The City Engineer reports as follows:-

"The improvement of Cassiar-Rupert Diversion from Charles to 2nd Avenue was included in the 1971 Streets Capital Budget as part of our Major Street Program.

/continued . . .

Clause #3 Continued

Part of this project, namely the east side of Rupert Street from 1st Avenue to 2nd Avenue and the west side of Rupert Street from Graveley Street to 2nd Avenue was advanced under normal Local Improvement procedures to a Court of Revision held on July 29th, 1971 and Council approval was given under "Special Grounds" at a Council meeting held on August 24th, 1971. The improvement of the remainder of the project, namely the east side of the Cassiar-Rupert Diversion from Charles Street to 1st Avenue and the west side of the Cassiar-Rupert Diversion from Charles Street to Graveley Street is not subject to Local Improvement as all abutting property is City-owned and dedicated for park development.

The estimated cost of improving the Diversion from Charles Street to 1st Avenue on the east side and Graveley Street on the west side is \$174,000. This cost includes provision for the installation of a curbed centre median from Charles Street to 1st Avenue. P.C. Concrete Sidewalks may be installed as part of the improvement at an estimated additional cost of \$29,000. Funds are available for this work in Streets Capital Account Code Numbers:-

0147/7904 'Major Street Paving 1971 Program - Unallocated'	\$ 53,792
0147/7914 'Grading - Unallocated'	\$ 38,636
0147/7923 'Cassiar-Rupert to 2nd Avenue'	\$ 110,572

I RECOMMEND that:-

1. The City Engineer be authorized to construct curbs and gutters and permanent pavement on the Cassiar-Rupert Diversion from Charles Street to 1st Avenue on the east side and from Charles Street to Graveley Street on the west side at an estimated cost of \$174,000.
2. The City Engineer be authorized to construct P.C. Concrete Sidewalk on the Cassiar-Rupert Diversion from Graveley Street to Charles Street on the west side and from 1st Avenue to connect with the pedestrian overpass over Highway #401 at William Street on the east side, at an estimated cost of \$29,000.

Funds for this work to be appropriated from the 1971 Streets Capital Budget Account Code Numbers:-

0147/7904 'Major Street Paving 1971 Program - Unallocated'
0147/7914 'Grading - Unallocated'
0147/7923 'Cassiar-Rupert to 2nd Avenue'."

Your Board RECOMMENDS that the foregoing report of the City Engineer be adopted.

4. Procedure to Advance Alternative Special Light Standard Projects In Area II (Shaughnessy)

The City Engineer reports as follows:-

"On January 11th, 1972, Council requested the Board of Administration to report back on a revised procedure for advancing two alternatives for a special street lighting local improvement project and to break Area II into a number of smaller sub-areas.

A. Proposed Division of Area II

It was suggested at the Council meeting that the number of owners involved in each project should be in the range of 50. Because of the arrangement of circuits, it is not practical

/continued . . .

Clause #4 Continued

to divide Area II into such small areas or to make the areas equal. It would, however, be feasible to divide the project into eight areas as shown on the plan marked Attachment "A". The streets within each area are listed on Attachment "B". There are from 37 to 107 owners in each area (average 65 owners).

B. Description of Alternatives

It was indicated at the meeting of Council that since the present lighting must be replaced because of its age, the following two alternative Special Street Lighting Projects should be advanced for the consideration of the owners. The two types of light standards are illustrated on Attachment "C".

Alternative #1 - Special Light Standard Project (Type 1)

This work involves refurbishing the concrete standards and the luminaires (light fixtures) and replacing the foundations and the electrical system. The lights would be placed as close to the existing locations as possible. Levels of illumination would be approximately the same as at present (approximately 15% of recommended level).

Alternative #2 - Special Light Standard Project (Type 2)

This project would involve installation of post top street lights with colour-corrected fluorescent mercury vapour luminaires, similar to those in the area bounded by Granville Street, King Edward Avenue, Oak Street and 33rd Avenue to provide recommended levels of illumination.

C. Estimated Cost of the Projects

The following estimates are based on the projected final costs of other street lighting installations now in progress plus an allowance for increased contractor's costs (approximately 10%) anticipated for the next street lighting contract.

	<u>Estimated Property Owner's Rate Per Front Foot Cash Payment</u>
Alternative #1 - Refurbish existing lights . . . .	\$2.30
Alternative #2 - Install Post Top Lights . . . .	\$2.50

Actually the property owners' rate will vary from sub-area to sub-area. Estimated property owners' rates range from \$1.50 to \$2.30 for Alternative #1 and from \$2.00 to \$2.50 for Alternative #2. The Local Improvement Procedure By-law provides that all projects of like nature which are done during the same year may be grouped and the property owners' rate averaged as though all "like" projects were one project. In this case, because it is not known which of the areas will be proceeded with, it is proposed that the maximum estimated property owners' rates be used on the Assessment Commissioner's notices.

D. Time Schedule for the Advancement of Local  
Improvement Projects

It is proposed that the projects be advanced on the Initiative Principle in accordance with the Local Improvement Procedure By-law. The following timetable has been prepared, allowing the necessary time for the procedures required under the By-law:

- (a) "First and Second Step" reports and approval of Council to proceed with the Court of Revision February 22nd, 1972.

Clause #4 Continued

- (b) Notices mailed to the owners March 3rd, 1972.
- (c) Last day of appeal April 4th, 1972.
- (d) Court of Revision date April 20th, 1972.
- (e) Completion of work August, 1972.

It is proposed that the projects should be added to the 1972 Street Lighting Contract (Court of Revision March 16th, 1972).

E. Special Notices

Notices of Objection to projects were originally received from individuals; however, in recent years, some owners have requested petition forms and have contacted the other owners to get their signatures against the projects. It is proposed that special notices be sent to the registered owners in the area, which will contain the following material and will encourage each owner to respond individually rather than circulate a petition:

- (i) Assessment Commissioner's Notice (Attachment "D")
- (ii) City Engineer's information letter (Attachment "E")
- (iii) Reply Card (Attachment "F") complete with stamped return addressed envelope.

The City Engineer's information letter:

- explains history of action taken during the past year on the previous project
- describes the two alternative projects now advanced
- explains why the projects have been advanced
- gives details about local improvement procedures
- explains the use of the reply form.

Upon receipt of the replies, the Assessment Commissioner will report the results to the Court of Revision, and the City Engineer will report on the advisability of proceeding in each area with the type of lighting which the replies indicate the majority of owners prefer.

I RECOMMEND:-

- A. that Council rescind the resolution to proceed with the Special Light Standard Project in Area II (Item 2 Court of Revision No. 406 - July 29th, 1971),
  - B. that the unused material from the present project be purchased for Electrical Stores (estimated value \$37,000.00),
  - C. that alternative Special Light Standard Projects be advanced for each of the sub-areas in Area II to:
    - (a) refurbish and reconstruct the existing upright incandescent street lighting
- OR (b) install colour-corrected fluorescent mercury vapour post top lighting."

Your Board RECOMMENDS the foregoing recommendations of the City Engineer be adopted.

SOCIAL SERVICE AND HEALTH MATTERS

RECOMMENDATION

1. Four (4) Temporary Staff to Work with  
Provincial Alliance of Businessmen

The Director of Welfare and Rehabilitation reports as follows:

" On November 23, 1971, Council approved the submission of Local Initiative Project 11B (Canada Manpower 51252) Vocational Rehabilitation for employable social assistance recipients.

This provided for 14 staff and verbal approval from Ottawa has now been received with contracts shortly to be signed.

Project staff will interview employable social assistance recipients, assessed from current employability status and direct them to employment particulars provided by a variety of local, provincial and federal programs.

On December 14, Council provided for 4 clerk typists to assist our limited number of vocational rehabilitation workers in keeping up with the increasing demands from employers under the Job Opportunities and On-the-Job Training programs. The staff costs of these 4 workers are entirely covered by C.A.P. and the Job Opportunities Program.

The Provincial Alliance of Businessmen, is prepared to undertake a canvas of 26,000 businessmen in the City of Vancouver to enlist their support in using suitable employees currently unemployed or on social assistance.

Forty-eight (48) telephone canvassers will be drawn from volunteers in the Vancouver Opportunities program and the Provincial Alliance of Businessmen will pay for space, office equipment and supplies, telephones, etc, and senior supervisory and screening personnel. They ask that this department supply 4 staff on a Clerk III level for a 4 month period plus any extension of the Job Opportunities Program, to act as first level supervisors and work coordinators. They would be doing sundry clerical work concerned with matching job opportunities by this department. The entire cost of the 4 Clerk III's would be recoverable 50 percent under C.A.P. and 50% under the Government Job Opportunities Program.

There are recipients currently on social assistance in receipt of Job Opportunity Certificates who have the necessary skills and experience to be employed in a clerical capacity for this project.

The net cost to the City of Vancouver to hire 4 Clerk III's for 4 months from February 1, 1972 to May 31, 1972 is as follows:

4 Clerk III's (4 mos) Temp.	\$9008.00
10% Fringe Benefits	900.80
	<u>9908.80</u>
Canada Assistance Plan Recovery 50% -	\$4954.40
Provincial Gov't Job Opportunity Program Recovery 50%	<u>\$4954.40</u>
BALANCE -	---

Board of Administration, January 28, 1972 . . . . . (Social 2)

Clause #1 Continued

All required furniture and equipment and telephone expenses will be met by the Provincial Alliance of Businessmen.

RECOMMENDATION:

THAT City Council approve the hiring of 4 temporary Clerk III's to May 31, 1972, to be seconded to the Provincial Alliance of Businessmen, Vancouver, to carry out clerical work concerned with the placement of social assistance recipients into employment, subject to cost sharing by the Government of Canada and the Provincial Government as outlined above.

Your Board RECOMMENDS that Council approve the foregoing recommendation of the Director of Welfare and Rehabilitation.

INFORMATION

2. Overages of Assistance Payments to Welfare Recipients Refused by Provincial Government

Your Board has received the following report from the Director of Welfare and Rehabilitation, Internal Auditor and Director of Finance for the Information of Council.

"Prior to April 1970, overages of assistance payments to welfare recipients were accepted by the Provincial Government on the understanding that such overages would be explained upon referral back to the City Welfare Department. The overages resulted from payment of unauthorized grants and extras and payments of regular assistance in excess of the eligible amount according to the group classification of particular clients. The overages were usually legitimate and explained satisfactorily to the Provincial Government. Due to the heavy increase in the welfare rolls and problems created in keeping up with current issues of assistance payments, the explanation of past overages was not maintained and the overages allowed to accumulate.

In April 1970 the Provincial Government adopted a tougher policy towards overages and began deducting the amount of those overages which remained unexplained for more than 90 days. This practice continued through to August 1971 when arrangements were made with the Provincial Government to have the explanations submitted within the 90 day period. Also, an arrangement was made whereby past overages that had been deducted from Provincial Government remittances could be rebilled to them if satisfactorily explained. The total deductions of overages amounted to \$66,516 for the period January 1969 to May 1971.

A concerted effort by the Department to obtain approval for various grants and extras and satisfactorily explain other overages resulted in recoveries from the Provincial Government of \$37,941 and amounts which became the City's responsibility of \$28,575. Under the circumstances the City has no option but to absorb these costs and the \$28,575 will therefore be charged to the City's share of welfare costs (7905/800). The Provincial Department has been most co-operative in this matter and in point of fact has been very co-operative generally in welfare administration matters.

Given the complex nature of the welfare system and the level of activity it can be expected that we will continue to issue some payments that we will not be able to recover from the welfare recipient nor claim from the Government and which will therefore be 100% City responsibility. The situation is very greatly improved over that existing during the major problem period (1969-70) and is being further improved. However, there is probably no way to totally eliminate overpayments. Our objective is to reduce them to an absolute minimum."

Your Board submits the above report for Council INFORMATION.



RECOMMENDATIONS3. Social Allowance Program  
Meals and Lodging  
Comforts Allowance

The Director of Welfare and Rehabilitation reports as follows:

" On January 5, 1972, City Council recommended:

" that the Director of Welfare and Rehabilitation review the existing \$2.00 per month Comforts Allowance and report back."

The Department currently provides a \$2.00 per week Comforts Allowance to all social allowance recipients on the Meals and Lodging Program. The Director regrets that he neglected to point out at the time this issue was raised that the \$2.00 per month comfort allowance was in error.

The comforts allowance is provided to people on the Meals and Lodging Program only. The Department considers the \$2.00 per week comfort allowance to be a reasonable amount for those people who already have their meals and lodging paid for in full.

RECOMMENDATION:

THAT the existing \$2.00 per week comforts allowance to social allowance recipients on the Meals and Lodging Program remain unchanged."

Your Board RECOMMENDS that the foregoing recommendation of the Director of Welfare and Rehabilitation be adopted.

4. Alpine Cafeteria - Meal Tickets Issued

The Director of Welfare and Rehabilitation reports as follows:

" In April 1971, a contract, effective June 1, 1971, was signed between the City of Vancouver and Mayfair Caterers Limited, whereby Mayfair Caterers provided a dining facility at Prior and Station Streets, named the Alpine Cafeteria. They also undertook to honour daily meal tickets issued by our Department at a rate of \$2.05 per man per day with a guaranteed minimum of 500. This daily rate is reduced on a descending scale for numbers greater than 500.

Since June 1971, meal tickets have been issued by this Department on a daily basis through our Single Men's Unit. Current authorization consists of alcoholic caseload 150; Stratford Hotel approximately 100; Catholic Men's Hostel approximately 50; Meals and Lodging Program approximately 400; for a total of 700.

Each man of the above 700 is seen weekly at the Single Men's Unit where his identification is checked and a weekly authorization for meals is issued. This authorization ticket is then produced nightly at the Alpine Cafeteria where a member of our staff issues the holder a meal ticket for the following day.

Cont'd...

Board of Administration, January 28, 1972 . . . . . (Social 4)

Clause #4 Continued

Experience since June 1971 has shown that to properly handle the line up of men waiting for the dinner meal it is necessary to have 2 staff members on at the time of the evening meal, 7 days a week. In order to provide 2 men, 7 days a week, it is necessary to have 3 personnel on staff. It was also found that even with 2 men on, it was not possible to do an adequate check of identification of every man without delaying the serving of meals and the prolongation of the lineup to an unacceptable degree. This delay has caused many confrontations at the cafeteria, one of which resulted in one staff member being assaulted.

Experience has also shown that the removal of the dining facility from 100 Block East Hastings (White Lunch) to Prior and Station Streets, and the reduction of serving hours to 1½ hours for each meal, has almost completely eliminated the saleability of the meal tickets.

We are currently using temporary staff, attached to Single Men's Unit to handle the checking and issue of meal tickets at the Alpine Cafeteria. These temporary positions are authorized to the end of February 1972. To continue the existing checking procedure will require three permanent Clerk II's which would cost (including shift differential) \$19,444 per year. In the opinion of the writer this is a needless and unnecessary expenditure.

It is therefore proposed that the Department control the issue and use of meal tickets to the administered and transient caseload as follows:

A weekly issue at Single Men's Unit on a combined identification (showing name, age, height, weight, color of eyes, signature of recipient) and meal ticket authorization. This card will have the outer edges marked off into days of the weeks and the figures for each day, 1, 2, 3, etc. The holder of this weekly card will present it at each meal to the doorman hired by Mayfair Caterers who will punch the appropriate meal and day.

At the end of the week of issue, the recipient will require to turn in his punched card at S.M.U. before a new card is issued for the next week. The present agreement with Alpine requires the department to pay for a guaranteed minimum of 500 meals per day at \$2.05 and a reduced rate for those in excess of the guaranteed minimum based on the number of meals served. We are tied to this agreement to the end of May 1972. This agreement is currently under re-negotiations and we are attempting to obtain a lower guaranteed minimum.

RECOMMENDATION:

- (1) THAT the present system of identification of each man holding a meal authorization and the daily issue of meal tickets at Alpine be discontinued and the new system outlined above be approved.
- (2) THAT the two temporary staff which are a part of the staff complement recently approved by Council to the end of February 1972 be discontinued on implementation of the new system.

Your Board RECOMMENDS that the foregoing recommendation of the Director of Welfare and Rehabilitation be adopted.

Board of Administration, January 28, 1972 . . . . . (Social 5)

INFORMATION

5. Jesus People Army - Youth in Action

The Director of Welfare and Rehabilitation reports as follows:

"Recently the above group received negative newspaper publicity including their utilization of public welfare funds. They were also criticized for their involvement with another radical religious organization called "Children of God."

Youth in Action is operated by Reverend and Mrs. Russell Griggs for the rehabilitation of young adults, most of whom have drug problems. Their programme includes supervision of basic education courses by correspondence from Victoria, religious training, and development of work skills.

Last November, twenty persons over the age of 18 were involved with Youth in Action and were receiving Social Allowance in their own name. These youths were unemployable and were involved in a programme that would prepare them for future employment.

There were also some 16 - 18 year old youths involved with Youth in Action. Normally the Children's Aid Society would be responsible for these youths who were picked off the streets. It was recognized that this organization was effectively reaching the kids with the drug problems, and with the advice of the Provincial Government an advisory committee comprising representatives of the two Children's Aid Societies, the Special Placement's Section of the Provincial Child Welfare Division, and this Department, was established. This committee's function was:

- (1) To ensure that the children in the care of Youth in Action receive adequate care and attention.
- (2) To provide consultation to Youth in Action in their work with the children and their families.
- (3) To approve payment of per diem costs which are payable directly by the Provincial Government to the Jesus People Army.

A total of three meetings was held in October and November of 1971, in the presence of the Griggs'. Discussion focussed on the problems of each youth (16 - 18 year old), and his progress in the programme. Any unusual circumstances were further looked into by the Children's Aid Society. No more than fourteen 16 - 18 year olds were cared for in the month of October at three separate addresses.

At the November committee meeting, Rev. Griggs advised that all the children were returning "home" for Christmas and would not likely be returning. As a result, their Social Assistance cases were closed in December and the Advisory Committee was disbanded.

A recent check in the Units confirmed that there has been one re-application for social assistance by a previous member of the Group.

Your Board submits the foregoing to Council for INFORMATION.

FOR COUNCIL ACTION SEE PAGE(S) 4

Board of Administration, January 28, 1972 . . . . . (BUILDING - 1)

BUILDING AND PLANNING MATTERS

CONSIDERATION

1. City Hall Renovations:  
Second Floor Void

At the meeting of Council on December 14, 1971, at which time they approved proceeding with Part II of the City Hall renovations, a brief reference was made by the Architect, Mr. Ross Ritchie, to the possibility of filling in the void in the second floor east. There has been a suggestion that the matter should be reconsidered and the Architect has been asked to provide an estimate of all the additional costs that would be involved in such infill.

The City Building Inspector reports that the estimate of \$55,000 provided by the Architect refers to the infill proper but does not include an additional amount to allow for dropped ceilings and flush mounted lighting. To allow for this additional work, the Architect advises that an amount of \$18,000 is required. The total additional sum required is therefore \$73,000.

Your Board submits this matter to Council for CONSIDERATION.

RECOMMENDATIONS

2. No. 1 Firehall Replacement

The Director of Planning and Civic Development reports as follows:

"On August 10, 1971, City Council when considering a Board of Administration report, endorsed recommendations of the Fire Chief designating the West 150' of Lot D, Block 122, D.L. 196, as the site for the No. 1 Firehall (see attached plan).

The City was unable to come to an agreement with the owners of the property and on December 7, 1971, Council approved recommendations of the Supervisor of Property and Insurance, Corporation Counsel and Director of Planning and Civic Development that:

- (a) the Orientif property (Lots C and D, Block 122, D.L. 196) be expropriated
- (b) the Director of Planning and Civic Development make application to amend CD-1 (Comprehensive Development District) By-law #4393 to permit a firehall and refer the application directly to a Public Hearing.

The application to amend CD-1 By-law #4393 has been made. It should be noted that the application for amendment applies to the uses listed in Section 2A of By-law #4393 related to the CD-1 area bounded by Gore, Pender, Jackson and Keefer, rather than the portion approved by City Council on August 10, 1971, for the firehall site (West 150' of Lot D). The purpose of this is to provide maximum flexibility in the location and design of the firehall. Lot C plus the West 17' of Lot D, together with the 38' pedestrian mall, has been investigated as an alternative. This alternative could economize on site requirements and the design could still incorporate a walkway through the two-block area.

cont'd . . .

Clause 2 continued

The precise detailed requirements of the firehall have not as yet been established and neither the approved site (West 150' of Lot D) nor the alternative site (Lot C plus the West 17' of Lot D) may be acceptable in the final analysis. This will be the subject of a further report to Council.

At its meeting on January 14, 1972, the Technical Planning Board RECOMMENDED that Section 2A of By-law #4393 be amended by adding the following use: 'a building or use essential in this district required by a public authority'.

On January 21, 1972, the Vancouver City Planning Commission endorsed the recommendations of the Technical Planning Board."

Your Board RECOMMENDS that the report of the Technical Planning Board and the Vancouver City Planning Commission be received and the matter be referred for the consideration of Council at the next Public Hearing.

(Copies of the plan are circulated to City Council for information).

3. Gastown/Chinatown Overall Studies: Staffing Matters

The Director of Planning and Civic Development reports as follows:

"A detailed report to Council, dated June 12, 1970, dealt with the above matters. The report made proposals for appropriate zoning policies, detailed design improvements, etc. The approved original estimated cost was \$30,380. Expenditures to dated have been:

Appropriation No.			
7323-413/423	1970	\$ 8,043	
	1971	<u>13,357</u>	\$21,400
To which is now added - 1972 Budget			<u>8,200</u>
Total estimated expenditures to Dec. 31, 1972			<u>\$29,600</u>

Two temporary employees were authorized to assist in this work, their work has now been concluded and the appointments terminated. Authorization providing for employment on a part-time basis of approximately two days per week for a planning student undertaking studies at U.B.C. was also approved.

Mr. Emil Guttman was so employed (as a Planning Assistant II, pay grade 17 \$563 per month) commencing on June 7th, 1971 in the Beautification Section of the Planning Department. His work related to the Overall Gastown/Chinatown Studies, and particularly to the residential content. Three basic studies establishing the sociological, physical and economic condition of the Gastown/Chinatown areas have now been completed. Mr. Guttman in liaison with the Department of Social Planning/Community Development, it is proposed, will analyse the information already obtained in order to identify the options open in preparing a plan for the historic area so that alternative proposals and means of implementation can be recommended.

A progress report on the status of the Overall Gastown/Chinatown Studies, Stage II, will be submitted to Council by mid-February, which will inform Council of the situation to date and as to further work and budget requirements.

The Director of Planning and Civic Development RECOMMENDS that authority be granted to employ Mr. Emil Guttman as a Planning Assistant II, pay grade 17 (\$563 per month) on a two day per week basis between January 15th and May 1st, 1972 at a total cost of \$900, in advance of the approval of the 1972 departmental budget."

Your Board RECOMMENDS that the recommendation of the Director of Planning and Civic Development be endorsed.

Board of Administration, January 28, 1972 . . . . . (FINANCE - 1)

# FINANCE MATTERS

## RECOMMENDATION

### 1. Clerical Services - Health Department

A request has been received from the Medical Health Officer that a position be established to provide assistance to the Health Department Administrative Assistant in undertaking the following duties:

1. Maintenance of time worked by part-time personnel, calculations of compensation and maintenance of records of over-time and compensating time of permanent staff.
2. Preparation of claims for services recoverable through Medicare and assembly of supporting documents.
3. Preparation of billings for services and supplies recoverable under Federal, Provincial, School Board, and other agency programs.
4. Calculations of operating expenses at Mountainview Cemetery.
5. Maintenance of petty cash and daily expenditure accounts.
6. To provide assistance in preparation of the annual budget and control of monthly expenditures.
7. Other related duties.

The Administrative Analyst has examined this request and noted that the volume and complexity of billings and the documentation for recoverable services has markedly increased over the past two years. The Administrative Analyst recommends that a position of Clerk III be established. The estimated annual cost of the position at the mid-range, 2nd half 1971 rate, is \$7,392, plus fringe benefits estimated at \$924. A desk, chair and adding machine will be required for the incumbent of the position at an estimated cost of \$800. Salary to be provided in the 1972 budget.

### Report of the Acting Director of Personnel Services

'I have reviewed the duties and responsibilities of the new position recommended by the Administrative Analyst and report as follows.

The incumbent of this proposed position will be responsible for keeping records of time worked by part-time personnel and overtime and compensating time of permanent staff, preparing claims recoverable through Medicare, preparing billings for services and supplies recoverable under the various levels of government and private agency programs, calculating vehicle operating expenses at the Cemetery, maintaining petty cash and daily expenditure accounts, and providing assistance in the preparation of the annual budget and control of monthly expenditures. In addition, the incumbent will be responsible for supervising the medical and stationary stores control records, and maintaining proper inventory control. This person will report to and receive direction from the Administrative Assistant.

Having compared internal relations and the general level of responsibility involved in this clerical function, I recommend that this proposed position be classified as Clerk III, Pay Grade 17 (\$563 - 673), 1971 2nd half rates, when approved. I will conduct a further review of this position in six months.

Continued . . .

Board of Administration, January 28, 1972 . . . . . (FINANCE - 2)

Clause No. 1 (cont'd.)

SUMMARY

<u>Incumbent</u>	<u>Proposed Classification</u>	<u>Effective Date</u>
One New Position	Clerk III P.G. 17 (\$563-673)	When approved
1971 2nd half rates		

Summary

The Administrative Analyst Recommends that:

- (i) A Clerk III position be established at an estimated annual cost of \$8,316 and that furniture and office equipment be provided at an estimated cost of \$800;
- (ii) The costs for the recommended position as noted above be included in the 1972 expenditure estimates and that authority be granted to expend any necessary funds prior to the approval of the budget;
- (iii) The Director of Personnel Services (Acting) recommendation be approved.

NOTE: This report has been discussed with the Business Manager of the Municipal & Regional Employees' Union who concurs herein.

Your Board RECOMMEND that the above recommendations be approved.

CONSIDERATION

2. Request from Pacific National Exhibition re Approval for  
Capital Expenditure - Renovation of Administration Building  
and Forum

Your Board has received the following report from the Director of Finance:

"A communication has been received from the PNE requesting Council approval of an expenditure of \$100,000 for the initial stage of a planned total renovation of the Administration Building and \$72,000 for renovation of the Forum. Council's approval is necessary for PNE capital expenditures. The initial stage for the Administration Building includes heating, lighting and air conditioning requirements for the entire building as well as including provision for a night depository installation as part of their money handling facilities.

The General Manager of the PNE further states that 'The work is necessary to give additional centralized office space required for efficient implementation of the new staff organization recently approved by our Board of Directors. Also, a consideration is that our present heating system will require extensive repairs if it is not replaced and present electrical capacity of the building is inadequate for today's needs. We are asking that approval be granted as soon as possible so that the work may be completed well before the 1972 exhibition.' The Forum renovation includes heating of the building, and a dividing wall between the ice arena and the north end exhibit area.

Continued ...

Board of Administration, January 28, 1972 . . . . . (FINANCE - 3)

Clause No. 2 (continued)

The General Manager states that the necessary funds will be generated from their operations.

The regular report to Council on the 1971 operations of the PNE will not be forthcoming for some weeks but preliminary figures indicate that the PNE had a satisfactory year. The balance of the PNE 1972 capital budget should also be forthcoming shortly and we expect to present it to Council in one report (except for the preliminary requests totalling \$172,000 above) rather than piecemeal as happened last year.

For Council's CONSIDERATION

The PNE's request for approval of the \$172,000 expenditure on stage one renovations of the Administration Building, plus renovations to the Forum, the funds to be generated from the operations of the PNE."

Your Board submits the report of the Director of Finance for Council's CONSIDERATION.

FOR COUNCIL ACTION SEE PAGE(S) 4



BOARD OF ADMINISTRATIONPROPERTY MATTERSJANUARY 28, 1972RECOMMENDATION

1. Assignment of Sub-lease of Water  
Lot-Gore Avenue Street End

The Supervisor of Property and Insurance reports as follows:

"The waterlot fronting Gore Avenue Street End is leased to the City from the National Harbours Board and sub-leased by assignment to Canadian National Railways Limited for a period of 10 years from January 1st, 1963.

The Canadian National Railways have recently sold their interest in the water lot as well as the structures situated thereon to Babcock Fisheries Limited, and they have requested consent to an assignment of the Sub-lease from the Canadian National Railways to Babcock Fisheries Ltd.

RECOMMENDED that consent be given to an assignment of the sub-lease of the waterlot fronting Gore Avenue Street End from the Canadian National Railways Limited to Babcock Fisheries Limited, subject to the approval of the National Harbours Board as head lessor, the documents of assignment to be satisfactory to the Corporation Counsel.

Your Board

RECOMMENDS the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

2. Acquisition for Park Site No. 7  
1136 Comox Street

The Supervisor of Property and Insurance reports as follows:

"The East  $\frac{1}{2}$  of Lot 5, Block 23, D.L.185, known as 1136 Comox Street has been offered for sale to the City by the owner. This property forms part of Park Site #7, which is listed under Table II of Park Sites Purchases Program 1971-75, confirmed by City Council on December 15th, 1970.

These premises comprise a  $2\frac{1}{2}$  storey frame dwelling with a main floor area of approximately 1,200 square feet, erected in 1905 on a lot 33' by 131', zoned RM-4. The dwelling contains 11 rooms, divided into 7 rental units, 9 plumbing fixtures, has a patent shingle roof, wood siding exterior, a concrete foundation, full basement and is heated by an automatic oil-fired furnace. This dwelling is in good condition for age and type. The owner occupies a three-room suite on the main floor with the remaining units being rented on a month-to-month basis.

Following negotiations with the owner, she has agreed to sell for the sum of \$44,000.00 including furnishings and equipment, as of January 31st, 1972, subject to the owner retaining rent-free possession of these premises until March 31st, 1972. This price is considered to be fair and equitable. The Superintendent of Parks and Public Recreation concurs in the purchase of this property.

(Continued)

Board of Administration, January 28, 1972 . . . (PROPERTY MATTERS - 2)

Clause No. 2 (Continued)

RECOMMENDED that the Supervisor of Property and Insurance be authorized to acquire the above property for the sum of \$44,000.00 on the foregoing basis, chargeable to Code #4189/- Park Board Clearing Account."

Your Board

RECOMMENDS the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

3. New Lease - 1577 - 1581 West 4th Avenue

The Supervisor of Property and Insurance reports as follows:

"In 1952 the City purchased Lots 33 - 36, Block 240, D.L. 526 in connection with the construction of Granville Street Bridge.

The property consists of a land area of approximately 11,206 square feet, zoned light industrial, and the building is a 2-storey concrete, hollow block structure with a ground floor area of 5,154 square feet and a second floor office area of 1,170 square feet. The building has been in use as a hand laundry and the most recent tenant, Court Cleaners Limited, ceased business due to insolvency. The Law Department subsequently distrained the lessees goods and chattels on September 30th, 1971. Said goods were auctioned on October 14th, 1971 and the City realized all outstanding debts.

Application is now received from Nu-National Car Care Limited, 3610 Main Street, to lease the main floor portion of the building with parking and loading areas for a 5-year period, commencing February 1st, 1972 with an option to renew for a further 5 years. The Director of Planning & Civic Development concurs with this lease term.

Negotiations with this prospective tenant have been completed on the foregoing basis:

Term of Lease - a five year period commencing February 1st, 1972 with option to renew for a further 5 years, subject to a review of the rent at 5 year intervals.

Area of Lease - the complete ground floor area and surrounding outside area, except for two parking spaces to be reserved for use by future occupants of the second floor area.

Rent - flat rate \$525.00 per month, lessee to be responsible for all utilities.

Security Deposit - \$1,575.00, representing the last 3 months' rental.

Maintenance - City to be responsible for exterior and structural maintenance, mechanical repairs to the heating and plumbing systems. Existing electrical service and wiring to be in good working order at time of occupancy.

Board of Administration, January 28, 1972 . . . (PROPERTY MATTERS - 3)

Clause No. 3 (Continued)

Lessee to be responsible for day to day care and maintenance of heating and plumbing systems; all repair, maintenance, alterations, or additions to the electrical systems from time of occupancy; all repair, maintenance, alterations or additions to the interior of the leased area except as noted under the City's responsibilities. All alterations or additions to be subject to prior approval by the City.

RECOMMENDED that the premises known as 1577 West 4th Avenue be leased to Nu-National Car Care Limited on the foregoing terms and conditions, subject to the agreement being to the satisfaction of Corporation Counsel and the Supervisor of Property and Insurance."

Your Board

RECOMMENDS the foregoing recommendation of the Supervisor of Property and Insurance be adopted.

FOR COUNCIL ACTION SEE PAGE(S).....5

REPORT TO COUNCIL  
STANDING COMMITTEE ON FINANCE  
JANUARY 25, 1972

The Standing Committee of Council on Finance met on Tuesday, January 25th, 1972, in the Council Chamber, City Hall at approximately 4:50 p.m.

PRESENT: Alderman Adams (Chairman)  
Aldermen Bird, Broome, Calder, Hardwick,  
Linnell, Phillips, Rankin, Sweeney and Wilson

ABSENT: His Worship the Mayor

CLERK TO THE COMMITTEE: R. Henry

CHURCHES - PROPOSED PAYMENT OF GENERAL PURPOSE TAXES

At a meeting of the Finance Committee on November 25th, 1971 the following recommendation was submitted to Council:

"RECOMMENDED that an application be made for an amendment to the Vancouver City Charter, Section 396, whereby Churches will be required to pay General Purpose Taxes."

Council, on December 7th, 1971, when considering the recommendation noted a number of letters from several church groups requesting a deferment of a decision to apply for a Charter Amendment on the matter. Council then referred the subject back to the Committee for further consideration and proposed that delegations be heard by the Finance Committee.

RECOMMENDED

THAT no further action be taken in regard to taxation of churches.

The Committee adjourned at approximately 5:05 p.m.

FOR COUNCIL ACTION SEE PAGE(S) 10

REPORT TO COUNCIL

STANDING COMMITTEE OF COUNCIL  
ON PLANNING AND DEVELOPMENT

January 20, 1972

A meeting of the Standing Committee of Council on Planning and Development was held on Thursday, January 20, 1972, at approximately 11:15 a.m., in #1 Committee Room, third floor, City Hall.

PRESENT: Alderman Bird (Chairman)  
Aldermen Calder, Hardwick, Linnell,  
Phillips, Sweeney and Wilson.

ABSENT: His Worship the Mayor  
Alderman Adams  
Alderman Broome

CLERK: M. James

AMENDED  
SEE PAGE 10

The following action of the Committee is submitted to Council for information.

INFORMATION

1. "Downtown for People"

The Chairman of the Vancouver City Planning Commission had advised your Chairman of the availability of the film "Downtown for People" and suggested this Committee, members of the Vancouver City Planning Commission and the Park Board view the film at a convenient time. Arrangements were made by your Chairman for the viewing of the film this day.

After viewing the film, the meeting adjourned at approximately 12:00 noon.

\* \* \* \* \*

FOR COUNCIL ACTION SEE PAGE(S) 10

REPORT TO COUNCILSTANDING COMMITTEE OF COUNCIL ON HEALTH AND WELFAREJANUARY 20, 1972

A meeting of the Standing Committee of Council on Health and Welfare was held in the No. 1 Committee Room, City Hall, on Thursday, January 20, 1972 at approximately 9:30 a.m.

PRESENT: Alderman Linnell (Chairman)  
Aldermen Bird, Calder, Hardwick, Phillips  
Rankin, Sweeney, Wilson

ABSENT: His Worship the Mayor (On Civic Business)  
Alderman Adams  
Alderman Broome (On Civic Business)

CLERK TO THE  
COMMITTEE: D. Scott

Adoption of Minutes

The Minutes of the meeting held December 23, 1971 were adopted as amended by Council on January 5, 1972.

The following recommendations of the Committee are submitted to Council:

RECOMMENDATIONS1. Local Area Information Centres

The Board of Administration, under date of November 1, 1971, submitted for the Committee's consideration, a report of the Director of Social Planning/Community Development respecting Local Area Information Centres.

Mr. Egan, Director of Social Planning/Community Development reviewed the report and Mrs. J. Bohanec, Co-ordinator of Local Area Services, discussed the functions and activity at these centres. Mr. Egan advised that there are two ways of developing these centres: that is, continue to use volunteer helpers on a moderate budget at the grass roots level, or develop the centres on a more sophisticated basis with a paid staff. He stated that some of the centres which are not being used to any great extent would be phased out and consideration would be given to placing some of them in more strategic locations as it was noted that those located in shopping areas were being utilized more fully.

The Committee discussed the proposal of a new Information Centre in the West End and Commissioner Sutton Brown advised that the Administrative Analyst will be reporting to the Board of Administration on a Local Area Office for health, welfare and probation services in the West End. It was

RECOMMENDED

- (a) THAT the idea of Local Area Information Centres, as presently set up, be supported subject to budget approval and that the Director of Social Planning/Community Development be requested to report further on some of the ideas that have emerged from this meeting today.
- (b) THAT the report of the Board of Administration on a Local Area Office in the West End, which is currently being prepared by the Administrative Analyst, be examined by this Committee simultaneously with the report of the Director of Social Planning/Community Development requested in (a) above.

2. Recreational Policies : Park Board

When considering a Board of Administration report dated November 19, 1971 on Purchase of Outside Services - Youth Worker for Bobolink Park, Council on November 23rd passed the following motion:

"THAT Clause 2 of the report of the Board of Administration (Social Service and Health matters), dated November 19, 1971, be approved.

FURTHER THAT an arrangement be made for the Director of Social Planning/Community Development and representatives of the Recreational Division of the Park Board to meet with the Standing Committee on Health and Welfare to consider policy matters in the recreational field."

Commissioner J. E. Malkin and Commissioner Mrs. H. D. Boyce appeared as delegations on behalf of the Park Board and together with the following, discussed their recreational programmes and the problems they are encountering with dissident youth in several of the areas where Community Centres are located:

Mr. Marshall Smith, Director of Recreation  
Mr. Don Wilson, Vice President, Dunbar Community Centre  
Mr. Archie Rodgers, President, Killarney Community Centre

The delegations stressed the need for more qualified, well trained instructors and more money in their budget. Mr. Malkin presented a list of proposed supplemental recreational programmes, the cost of which was estimated to be \$90,000 (\$15,000 each for six Community Centres).

An invitation was extended to the Members of Council and senior staff to accompany the Park Board on a tour of the Community Centres on Wednesday, February 2nd, commencing at 4:15 p.m. at the City Hall and returning to City Hall at approximately 10:00 p.m.

The Director of Social Planning/Community Development, in speaking to the matter, stated his Department had encouraged the Park Board to deal with problems that occurred around the Community Centres and suggested that Board investigate the recreational needs in areas such as Skid Road.

Because of the social problems that are occurring in and around some of the Community Centres, it was

RECOMMENDED

THAT the Director of Social Planning/Community Development co-ordinate a report of the Recreation Department of the Park Board, the Police Department, the School Board and the Department of Social Planning/Community Development on how best to handle the low percentage of serious youth problems.

The Committee agreed to continue discussion on the matter at a subsequent meeting when the foregoing report is received.

The meeting adjourned at approximately 11:20 a.m.

FOR COUNCIL ACTION SEE PAGE(S).....2.....